# MANDATORY REPORTING POLICY



# RATIONALE

At Southern Cross Grammar we are committed to supporting the welfare of all our students and protecting them from child abuse. It is the responsibility of all members of the school community to ensure the wellbeing of all students. Mandatory reporting is a requirement of the Children, Youth and Families Act 2005 (Vic.) for the protection of children from harm due to physical injury and sexual abuse. Registered teachers (VIT), along with other professionals as set out by the Department of Families, Fairness and Housing (DFFH), are mandated under this act.

From 27 October 2014, the Victorian Government introduced a 'failure to disclose' offence under the Crimes Act 1958 (Act). All adults will be required to disclose to the Victoria Police if they know or reasonably believe that a sexual offence has been committed by an adult against a child under the age of 16.

From 1 July 2015, The Victorian Government introduced a 'failure to protect' offence. Any person in authority in a 'relevant institution' to take any necessary steps to prevent the sexual abuse from occurring when it is within their power to do so. Schools belong to the category of relevant institutions.

In line with Ministerial Order No. 870 – Child Safe Standards, all staff, volunteers and visitors are expected to behave at all times in a manner supportive of the welfare and best interests of all students.

In addition to existing systems to prevent child abuse, from 1July 2017, the Victorian Reportable Conduct Scheme requires schools to also ensure that the Commission for Children and Young People is notified and given updates on a school's response to an allegation by a worker of volunteer of the school.

A number of circumstances are specified in the Act where a person is not obliged to make such a disclosure. For example, if a disclosure has been made under the existing mandatory reporting system, a person will not be required to make a further disclosure under the Act. The new offence, however, applies more broadly than to the professionals currently subject to mandatory reporting requirements under the Children, Youth and Families Act 2005. The new 'failure to disclose' offense is likely to include some persons in school environments not currently subject to mandatory reporting requirements.

Therefore all Southern Cross Grammar staff must make a report to the Department of Families, Fairness and Housing (DFFH) as soon as possible if they have formed a 'reasonable belief that a child is in need of protection from physical injury/abuse or sexual abuse. They must report the belief and the grounds for it.

#### AIMS

- To ensure that all child protection issues are identified and assessed
- To inform all staff of the policy on child protection
- To develop and implement appropriate programs that teach children how to protect themselves against abuse
- To offer support in the form of counselling to victims

### IMPLEMENTATION GUIDELINES

- If a staff member believes in good faith that a child is in need of protection, then he or she must make a report.
- Every member of staff is mandated to report to the Department of Families, Fairness and Housing (DFFH).
- Mandated reporters must report their belief, when the belief is formed in the course of practising their profession. This report must be made as soon as possible, and on each occasion that they become aware of any further reasonable grounds for the belief.
- If two or more mandated staff members have formed a belief about the same child on the same occasion then it is sufficient that only one of the mandated staff members make a report. The other is obliged to ensure that the report has been made and that all the grounds for their own belief were included in the report made by the other person.
- If a senior member of staff directs another staff member not to make a report, but the staff member continues to hold the belief that the child is in need of protection, then that staff member is legally obliged to make a report to DFFH.
- It is the policy of Southern Cross Grammar that all Mandatory Reports are reported to the Principal or the Leadership Team as soon as possible.



- Information about child abuse must be documented and remain confidential. The staff member must not discuss this information with anyone other than the Principal or the Leadership Team and DFFH.
- Staff members do not have to be able to prove that the child has been abused before the report is made.
- Mandated staff members are protected legally and professionally. This means that he/she cannot be successfully sued or subjected to any legal liability, nor can he/she be disciplined for unprofessional conduct by the school. Mandatory Reports take precedence over confidentiality.
- The mandated reporters identity will remain confidential unless:
  - they disclose it or consent in writing to their identity being disclosed
  - a court or tribunal decides that it is necessary in the interests of justice for your identity to be disclosed
- A person who knows of child sexual abuse occurring in the past will not have to report to police unless the victim is still a child when the offence comes into effect.
- Failure to report a belief based on reasonable grounds that a child in need of protection because of physical or sexual abuse is liable to be prosecuted under State Law. The maximum penalty for failing to disclose child sexual abuse is three years imprisonment.

# GROOMING

Section 49M of the Crimes Act 1958, introduces the offence of grooming for sexual conduct with a child under the age of 16 years. This offence targets predatory conduct designed to facilitate later sexual activity with a child. The Betrayal of Trust report recommended the grooming offence, given the way in which many sex offenders target their victims. Grooming can be conducted in person or online, for example via interaction through social media, web forums and emails. Many perpetrators of sexual offences against children purposely create relationships with victims, their families or carers in order to create a situation where abuse could occur. For this reason, parents, carers or other family members who have been targeted by perpetrators in order to gain access to a child are also victims. The Victims' Charter Act 2006 was amended to expressly provide that a child and a family member of that child are victims of a grooming offence and are entitled to provide a victim impact statement to a court.

# PROCEDURE

Using the SCG Responding to Suspected Child Abuse document, staff are required to follow the flowchart process (provided as an Appendix). The completed documentation must be retained securely and confidentially in the Principal's filing system or Deputy Principal's if appropriate.

Typically this will be carried out by a member of the Leadership Team or School Counsellor, in conjunction with the reporting staff member, if applicable.

The call to DFFH should be made as soon as practically possible.

Any calls received by DFFH to particular staff members should be directed to the Principal or delegate in the first instance.

Fulfilling the roles and responsibilities contained in the procedure does not displace or discharge any other obligations that arise if a person reasonably believes that a child is at risk of child abuse.



# MANDATORY REPORTING POLICY

# AGENCIES

Department of Families, Fairness and Housing (DFFH) Child Protection	During business hours staff members can ring the number covering the local government area (LGA) where the child lives	Western Division Metro 1300 664 977 Brimbank, Hobsons Bay, Maribyrnong, Melbourne, Melton, Moonee Valley, Wyndham
	After hours staff members can ring the Child Protection Emergency Service	13 12 78 (5pm – 9am Monday to Friday, 24 hrs on weekends and public holidays, toll free)
Victoria Police	If you want to report a child in immediate risk or danger of sexual abuse	Triple Zero (000)

# DEFINITIONS (UNDER THE FAILURE TO DISCLOSE SEXUAL ABUSE OFFENCE)

# 1. WHAT IS A 'REASONABLE BELIEF'?

A 'reasonable belief' is not the same as having proof. A 'reasonable belief' is formed if a reasonable person in the same position would have formed the belief on the same grounds.

For example, a 'reasonable belief' might be formed when:

- a child states that they have been sexually abused
- a child states that they know someone who has been sexually abused (sometimes the child may be talking about themselves)
- someone who knows a child states that the child has been sexually abused
- professional observations of the child's behaviour or development leads a mandated professional to form a belief that the child has been sexually abused
- signs of sexual abuse leads to a belief that the child has been sexually abused.

# 2. EXCUSES FOR NOT REPORTING CHILD SEXUAL ABUSE TO POLICE?

A person will not be guilty of the offence if he or she has a reasonable excuse for not disclosing the information. A reasonable excuse includes:

# 2.1 Fear for safety

A reasonable excuse exists in cases where a person has a reasonable fear for their own safety or the safety of another person (such as a child or another family member) and they do not report to police due to those circumstances.

This defence may apply, for example, if a mother decides not to disclose information about her partner sexually abusing her child due to fear of violence to her or her child.

The person's fear must be subjectively reasonable, that is, it must be reasonable from the perspective of that person in those circumstances. This recognises that the person in question is best placed to judge whether their safety is in danger.

The court or jury will consider whether it was reasonable for the person not to report in the circumstances.

#### 2.2 Where the information has already been disclosed

It is a reasonable excuse to not disclose where a person believes on reasonable grounds that the information has already been disclosed to police and they have no further information to add.

An important example of this exception is where the person has already made a report under the mandatory reporting obligation specified in the Children, Youth and Families Act 2005. This obligation requires teachers, doctors and other professionals to report concerns about child welfare to child protection authorities within the Department of Families, Fairness and Housing (DFFH).



Under the existing mandatory reporting system, DFFH already passes on all allegations of child sexual abuse to police, so it will be a reasonable excuse for not reporting to police if a person has made a report to DFFH or reasonably believes a report has been made to DFFH. This ensures that people are not required to make multiple reports to different agencies.

# 3. WHAT IS NOT A REASONABLE EXCUSE?

A person does not have a reasonable excuse for failing to disclose sexual abuse if they are only concerned for the perceived interests of the perpetrator or any organisation. 'Perceived interests' includes reputation, legal liability or financial status.

For example, a principal's concern for the reputation of a school, or a clergyman's concern for the reputation of a church where the abuse happened will not be regarded as a reasonable excuse.

# 4. ANY OTHER EXEMPTIONS TO THE OFFENCE

There are a number of other exemptions, which include:

#### 4.1 The victim requests confidentiality

The new offence respects the position of a victim who does not want the offending disclosed and who is sufficiently mature to make that judgment. The obligation to report therefore does not apply where the information comes from a person aged 16 or over and this person requests that the offence not be reported. The law recognises that a child under 16 is not able to make this kind of decision and sometimes lacks the capacity to fully understand the effects of abuse.

A person will still be required to disclose information to police if:

- the victim who requested confidentiality has an intellectual disability, and
- the victim does not have the capacity to make an informed decision about a disclosure, and
- the person who received the information is aware or should be reasonably aware of those facts.

#### 4.2 The person is a child when they formed a reasonable belief

If a person was under the age of 18 when they formed a reasonable belief, they will not be obliged to make a disclosure when they turn 18. This protects children from the burden of knowing that they will have to disclose to police when they turn 18.

#### 4.3 The information would be privileged

People will not be required to disclose where the information would be privileged. This includes:

- client legal privilege
- journalist privilege

#### 4.4 The information is confidential communication

A registered medical practitioner or counsellor is not required to disclose information to police if the information is obtained from a child whilst providing treatment and assistance to that child in relation to sexual abuse. However, under the mandatory reporting obligations, a registered medical practitioner would still be required to report to DFFH if they form a reasonable belief that a child has been sexually abused and is in need of protection. This exemption is not designed to prevent the reporting of child sexual abuse, but rather to protect the registered medical practitioner or counsellor from criminal liability.

If an adult provides information to a medical practitioner or counsellor regarding the sexual abuse of a child, the medical practitioner or counsellor would be required to disclose that information to police unless another exemption applies.

# 4.5 The information is in the public domain

A person does not have to disclose to police if they get the information through the public domain, or form the belief solely from information in the public domain such as television or radio reports.



#### 4.6 Where police officers are acting in the course of their duties

A police officer, acting in the course of their duty in respect of the victim of sexual abuse is exempt from the offence.

#### DEFINITIONS (UNDER THE FAILURE TO PROTECT FROM SEXUAL ABUSE OFFENCE)

#### 1. WHAT IS THE FAILING TO PROTECT OFFENCE?

The offence provides that a person who;

- by reason of the position they occupy within a relevant organisation, has the power or responsibility to reduce or remove a substantial risk that a relevant child will become the victim of a sexual offence committed by a person of or over the age of 18 years who is associated with the relevant organisation and
- knows that there is a substantial risk that the person will commit a sexual offence against a relevant child

must not negligently fail to reduce or remove that risk.

#### 2. WHAT A SUBSTANTIAL RISK?

The offence requires a person in authority to reduce or remove a known 'substantial' risk that an adult associated with the organisation may commit a sexual offence against a relevant child. It does not make it a criminal offence to fail to address every possible risk that a sexual offence may be committed against a child. There are a number of factors that may assist in determining whether a risk is a substantial risk. These include:

- the likelihood or probability that the child will become the victim of a sexual offence
- the nature of the relationship between a child and the adult who may pose a risk to the child
- the background of the adult who may pose a risk to the child, including any past or alleged misconduct
- any vulnerabilities particular to a child which may increase the likelihood that they may become the victim of a sexual offence
- any other relevant fact which may indicate a substantial risk of a sexual offence being committed against a child.

# LEGISLATION

- Ministerial Order No. 870 Child Safe Standards
- Children, Youth and Families Act 2005 (Vic.)
- Crimes Act 1958
- Victims' Charter Act 2006
- Failure to Disclose Offence
- Failure to Protect Offence

#### **EVALUATION**

This policy will be reviewed as part of the school's three-year review.

# ACKNOWLEDGMENT

Department of Families, Fairness and Housing – Victoria. Protecting Victorian Children. Child Protection Practice Manual. Department of Justice – Betrayal of Trust: Fact sheets for both Failure to Protect and Failure to Disclose Department of Education – Four Critical Actions

#### FOUR CRITICAL ACTIONS FOR SCHOOLS RESPONDING TO INCIDENTS, DISCLOSURES AND SUSPICIONS OF CHILD ABUSE YOU MUST TAKE ACTION You **must** act, by following the four critical actions, as soon as you You **must** act if you form a suspicion/reasonable belief, even if you are You must use the Responding to witness an incident, receive a disclosure or form a reasonable belief unsure and have not directly observed child abuse (for example, if the Suspected Child Abuse template As a school staff member, you play that a child has, or is at risk of being abused. victim or another person tells you about the abuse) to keep clear and a critical role in protecting children comprehensive notes. in your care. \*A reasonable belief is a deliberately low threshold. This enables authorities to investigate and take action. **RESPONDING TO CONTACTING PARENTS/** 3 **REPORTING TO AUTHORITIES** PROVIDING ONGOING SUPPORT AN EMERGENCY CARERS If there is no risk of As soon as immediate health and safety concerns are addressed you must report all SCG Principal or delegate must SCG will provide support for children impacted by immediate harm go to incidents, suspicions and disclosures of child abuse as soon as possible. Failure to report consult with DFFH Child abuse. This will include the development physical and sexual child abuse may amount to a criminal offence. ACTION 2. Protection or Victoria Police to of a Student Support Plan in consultation with wellbeing Typically this will be carried out by a member of the Leadership Team or School Counsellor, in determine what information can be professionals. This is an essential part of the school's conjunction with the reporting staff member, if applicable. shared with parents/ carers. They duty of care requirements. may advise the school: If a child is at immediate Strategies may include development of a safety plan, risk of harm you **must** direct support and referral to wellbeing professionals IF THE SOURCE OF SUSPECTED IF THE SOURCE OF SUSPECTED ABUSE IS • not to contact the parents/ ensure their safety by: etc FROM WITHIN THE FAMILY OR COMMUNITY ABUSE IS FROM WITHIN THE carers (e.g. in circumstances separating alleged SCHOOL where the parents are alleged victims and others to have engaged in the abuse, involved You must report internally to: You must report internally to: You must follow the Four Critical Actions every time you or the child is a mature minor become aware of a further instance or risk of abuse. This administering first aid • School Principal and/ or a School Principal and/ or a member and does not wish for their includes reporting new information to authorities. Deputy Principal of the Leadership Team parents/ carers to be calling 000 for urgent contacted) medical and/or police Typically these external reports will be carried out assistance by a member of the Leadership Team or School to contact the parents/ carers ٠ VICTORIA POLICE to respond to immediate Counsellor, in conjunction with the reporting staff and provide agreed You **must** report all instances of If you believe that a child is not subject to abuse, but health or safety concerns member, if applicable. information (this must be done suspected child abuse involving a you still hold significant concerns for their wellbeing you as soon as possible, identifying a contact school staff member, contractor or must still act. DFFH CHILD PROTECTION preferably on the same day of person at the school volunteer to Victoria Police. This may include making a referral or seeking advice the incident, disclosure or for future liaison with You must report to DFFH Child Protection ifa Typically this will be carried out by a from Child FIRST (in circumstances where the family suspicion). Police. child is considered to be: member of the Leadership Team or are open to receiving support), or to DFFH Child School Counsellor, in conjunction with Protection or Victoria Police • in need of protection from child abuse at the reporting staff member, if risk of being harmed (or has been harmed) applicable. Where necessary you may and the harm has had, or is likely to have, a also need to maintain the serious impact on the child's safety, stability integrity of the potential crime or development. scene and preserve **DFFH CHILD PROTECTION CHILD FIRST VICTORIA POLICE** evidence. VICTORIA POLICE West Division: 1300 664 977 www.dffh.vic.gov.au 000 or contact your You must also report all instances of Phone 13 12 78 local police station suspected sexual abuse (including **AFTER HOURS** grooming) to Victoria Police. After hours, weekends, public holidays 13 12 78